

U.S. Department of Energy
Washington, DC

ORDER

DOE O 329.2

Approved: 3-10-2015
Chg 1 (Pg Chg): 8-13-2015

**SUBJECT: EXCEPTED SERVICE AUTHORITY FOR EXCEPTIONALLY WELL
QUALIFIED (EWQ) EQ PAY PLAN EMPLOYEES**

1. PURPOSE. To establish requirements and responsibilities for the employment and compensation of individuals when using the following DOE excepted service authority:

Section 313 division D of the Consolidated Appropriations Act of 2014 (Public Law 113-76), hereafter referred to as appointment authority EWQ and pay plan EQ.

2. CANCELLATION. None.

3. APPLICABILITY.

- a. Departmental Applicability. This Order applies to all Departmental Elements.

The Administrator of the National Nuclear Security Administration (NNSA) must ensure that NNSA employees comply with their responsibilities under this directive. Nothing in this directive will be construed to interfere with the NNSA Administrator's authority under section 3212(d) of Public Law (P.L.) 106 65 to establish Administration specific policies, unless disapproved by the Secretary.

In accordance with the responsibilities and authorities assigned by Executive Order 12344, codified at 50 USC sections 2406 and 2511 and to ensure consistency through the joint Navy/DOE Naval Nuclear Propulsion Program, the Deputy Administrator for Naval Reactors (Director) will implement and oversee requirements and practices pertaining to this directive for activities under the Director's cognizance, as deemed appropriate.

- b. DOE Contractors. This Order does not apply to DOE Contractors.

- c. Equivalencies/Exemptions for DOE O 329.2. Requests for exemptions must be forwarded to the Senior Management Review Board (SMRB) as delegated by the Chair, Executive Resources Board (ERB) or designee. The request must be submitted to the Office of Executive Resources (OER), and include the basis for the exemption, identify the key requirement for which the exemption is sought, and request a timeframe, as applicable.

4. REQUIREMENTS.

- a. Background.

- (1) The authority is used to enhance the Department's recruitment of scientific, engineering, or other critical technical positions through the

temporary infusion of exceptionally well qualified (EWQ) individuals. The authority is limited to 120 positions and the appointments must not exceed 4 years.

- (2) Underlying the implementation of this authority must be the commitment to apply merit system principles in accordance with 5 USC 2301 and that the Department must notify diverse professional associations and institutions of higher education, including those serving the interests of women and racial or ethnic minorities, who are underrepresented in scientific, engineering and mathematical fields, of position openings.
- (3) Appointments made under this authority may be made without regard to the provisions of Chapter 33 of Title 5, United States Code. Therefore, appointments under this authority may be made without competition or the use of vacancy announcements. However, all placement procedures must be consistent with merit system principles and result in excepted service appointments.
- (4) Employees appointed under this authority serve at the pleasure of the appointing official (or designee as authorized by the Secretary of Energy) and may be terminated at any time. This appointment does not confer competitive status.
- (5) Basic pay is fixed up to Executive Schedule I (EX-I) without regard to the civil service laws, and total annual compensation may not exceed the Vice President's salary.
- (6) The Secretary or designee has exercised discretionary authority to adopt regulations and procedures similar to those governing the competitive service.

b. Covered Positions.

- (1) This authority may be used for newly established scientific, engineering, or other critical technical positions that are project-oriented and term in nature to advance DOE's mission. The incumbent of an EWQ appointment must meet the technical requirements outlined below in section e.
- (2) Typically, an EWQ appointment is not used to fill a currently established position unless the nature of work changes such that its duties can be re-described to demonstrate a unique, mission-driven requirement that is time limited in nature and can be accomplished within the term appointment not to exceed 4 years. The Departmental Element must provide written justification clearly documenting the specific work requirements that are term in nature.
- (3) This authority cannot be used to make political appointments (temporary) or appointments to positions properly classified in the Senior Executive.

- (4) Service (SES), Senior Level (SL) or Scientific or Professional (ST) pay plans. The Office of Personnel Management (OPM) regulations and authorities govern the establishment, appointment process, and other matters for SES, SL and ST positions.

c. Duration of Appointments.

- (1) Appointments made under this authority are time-limited for a period up to 4 years from the date of the appointment. An appointment may be made in increments of less than 4 years; however, the total length of service cannot exceed 4 years.
- (2) EWQ employees serve at the pleasure of the appointing official (Secretary of Energy or designee), and may be terminated at any time.

d. Classification.

- (1) The occupational series of the scientific, engineering or other technical positions code will be determined in accordance with OPM position classification standards. The final classification will be determined based on the EWQ selectee's qualifications.
- (2) The position description established will be recorded at a minimum using the following format:
 - (a) Introduction.
 - (b) Major Duties and Responsibilities.
 - (c) Supervision and Guidance.
 - (d) Qualifications and Knowledge required for the position.

e. Qualification Requirements.

- (1) An individual appointed under this authority must meet the OPM minimum classification requirements and possess the level of experience and educational credentials necessary to be considered an expert or leader in their field of expertise to lead groundbreaking projects that support the Department's strategic initiatives.
- (2) Current DOE federal employees are ineligible for this appointment authority. Prior DOE federal employees must have a break in DOE employment for at least two (2) years and should have a period of intervening service in private industry or academia. These restrictions are applicable to DOE federal employees only; current federal non-DOE employees are eligible. Former non-DOE federal employees do not require a break-in-service of at least two (2) years.

- (a) Current DOE employees serving on an Expert or Consultant appointment without compensation or former DOE employees who served as Experts or Consultants without compensation with a break-in-service of less than 2 years are eligible for this appointment.
- (b) An Intergovernmental Personnel Act (IPA) detailee who has not been appointed as a federal employee is eligible.
- (3) Typically, an incumbent of an EWQ position should possess and/or demonstrate:
 - (a) A graduate degree, significant research experience, and a national or international reputation in their field; and/or
 - (b) Authored fundamental papers in the field of expertise that are widely used and cited; and/or
 - (c) Sought as an advisor and consultant or mentor on scientific and technological problems that may extend beyond their specialty; and/or
 - (d) An uncommon level of expertise and recognition typically gained through experience in private industry or academia.

f. Recruitment Requirements.

- (1) Appointments to this authority may be filled noncompetitively and without the use of vacancy announcements.
- (2) As stipulated by the Act, the Department must notify diverse professional associations and institutions of higher education, including those serving the interests of women and racial or ethnic minorities who are underrepresented in scientific, engineering and mathematical fields, of position openings as appropriate.
- (3) A listing of notified associations of colleges and universities, etc., or a written justification explaining why such notification was not completed, must be provided with each appointment package.

g. Allocation and Approval.

- (1) All appointment and compensation requests require the approval of the Department's SMRB.
- (2) The program office must provide reference checks and submit written documentation that clearly addresses the following information:

- (a) Individual's qualifications (e.g. requisite technical knowledge, skills, and experience as specified above in section 4.e. (3)) for an EWQ appointment;
 - (b) Factors and criteria used in setting initial pay;
 - (c) Short-term (4 years or less) nature of the work or, if work is subsequently determined to extend beyond the current period, a succession plan for the position;
 - (d) Scope of specific, results-driven work, project, program, or task, schedule for delivery, and strategic mission or goal supported project plan;
 - (e) Notification of position opening to diverse professional associations and institutions of higher education, including those serving the interests of women and racial or ethnic minorities who are underrepresented in scientific, engineering and mathematical fields or a justification documenting why a notification was not done;
 - (f) Identify the review and selection process used by the selecting official; and
 - (g) Explain why the position is critical to the Department's mission and the potential impact if the position is not filled with an EWQ candidate.
- (3) Requests for extensions to EWQ appointments originally made for less than four years may be approved by the Head of the Departmental Element with Under Secretary concurrence, as applicable and required. OER review is required prior to effecting the action.
- h. Performance Management. EWQ employees follow guidelines under DOE Order 331.1C, Employee Performance Management and Recognition Program, except the directive does not apply to the award limits for the EQ pay plan. Typically, awards guidance will be issued on an annual basis.

Employees in this pay plan are subject to the additional pay limits established by Section 313 of division D of the Consolidated Appropriations Act of 2014 (Public Law 123-76) (i.e., Vice President's salary).

Non-performance-based awards for EWQ employees require approval by the Head of Departmental Element, with Under Secretary concurrence, if applicable and required, in accordance with award limitations as outlined in DOE Order 331.1C, Employee Performance Management and Recognition Program. For EWQ employees, the NNSA Administrator approval authority is equivalent to the Heads of the Departmental Elements approval authority limitation. OER review is required for all non-performance based awards prior to granting.

All performance-based awards may be approved by the Head of the Departmental Element.

All performance-based pay adjustments require approval by the Head of the Departmental Element with OER review in alignment with the maximum pay increase that is being authorized for SES members unless DOE is restricted in providing such adjustments.

(1) Performance Appraisal and Rating Levels.

- (a) EWQ employees will have written performance plans against which a performance rating will be issued on an annual basis. A plan must only contain critical elements that are specific, measurable, achievable, relevant to the work performed, linked to organizational mission and goals, and time-bound; contributing factors; and include dates, or milestones for specific deliverables or projects.
- (b) Employees will be rated against a five-level rating system as follows:
 - 1 **Significantly Exceeds Expectations (SE).** The highest level attainable as a summary rating level and is regarded as the "Outstanding" level. To attain this level, all critical elements must be rated at the EE level.
 - 2 **Exceeds Expectations (EE).** Performance at this level is dramatically higher than that described at the ME level in terms of work products and/or results achieved, high cost-savings or cost avoidances, and/or extremely high levels of efficiency, effectiveness, and timeliness.
 - 3 **Meets Expectations (ME).** This is the "Fully Successful" level that is described for each critical element and is intended to describe the level that is reasonably expected to be achieved in terms of quality, quantity, effectiveness, and timeliness.
 - 4 **Needs Improvement (NI).** A critical element rated at this level indicates that an employee has not met the expectations for that critical element and that performance at this level is clearly lower than what was reasonably expected at ME, but is not considered unacceptable.
 - 5 **Fails to Meet Expectations (FME).** This is the lowest level at which a critical element can be evaluated. It indicates that the employee's performance is

“Unacceptable.” When one critical element is rated FME, the overall summary level rating is FME.

- (c) An EWQ employee rated below ME must be terminated.
- (2) Performance Appraisal Cycle.
- (a) The performance appraisal cycle is October 1st through September 30th of each year.
 - (b) At least one progress review must be completed during the appraisal period.
- (3) Performance-Based Pay Adjustments.
- (a) A performance-based pay adjustment may result in a pay increase not to exceed the maximum pay increase that is being authorized for SES members unless DOE is restricted in providing such adjustments. Pay cannot exceed the top of the pay band.
 - (b) EWQ employees may be considered for one pay adjustment annually based on clearly documented performance achievements reflected in the performance appraisal and written justification.
 - (c) Eligibility is applicable during the performance cycle only. If authorized, the pay increase would typically be effective the first full pay period in January.
 - (d) Discretionary performance-based pay adjustments require approval by the Head of the Departmental Element and OER review prior to granting.
 - (e) OER typically processes all performance-based pay adjustments.
- (4) Performance-Based Awards.
- (a) Based on their annual performance achievements, EWQ employees may receive lump sum cash awards.
 - (b) Time-Off awards comparable to other pay systems in recognition of annual performance may also be granted.
 - (c) Eligibility is applicable during the performance cycle only if based upon the annual performance.
 - (d) Discretionary performance-based awards up to \$10,000 require approval by the Head of the Departmental Element prior to granting.

(e) OER typically processes all performance-based awards.

(5) Other Awards.

(a) EWQ employees are eligible to receive Departmental awards intended to motivate and reward or recognize excellence.

(b) Non-performance based awards for consideration includes: Special Act or Service, On-the-Spot Monetary Award, Time-Off Awards, Certificate of Appreciation.

(c) Monetary awards up to \$7,500 require approval by the Head of the Departmental Element and OER review.

(d) Awards in excess of \$7,500 and up to \$10,000 require approval by the SMRB.

(e) Time-Off awards require approval by the Head of the Departmental Element and OER review not-to-exceed 80 hours in a 12-month period.

(f) OER typically processes all non-performance awards.

i. Pay and Leave Administration.

(1) Pay Setting Upon Initial Appointment.

(a) Compensation for an EWQ employee must reflect the salary paid in the labor market for comparable positions, commensurate with the individual's skills, professional and educational accomplishments in the specialized fields of energy and science and the complexity of work being asked to perform.

(b) Pay may be set at any point in the pay range based on consideration of such factors as:

1 Labor market conditions.

2 Personal qualifications and unique skills.

3 Education.

4 Salary history.

5 Mission impact.

6 Organizational equity or pay considerations (comparable competitive service or excepted service positions).

7 Scope and type of position.

- (c) The minimum rate of pay is set at Executive Schedule IV and the maximum rate is set at Executive Schedule I.

Exceptionally Well Qualified (EWQ). EQ Pay Plan	Minimum Salary	Maximum Salary	Level of Experience
Structure of EWQ Authority EQ Pay Plan System	EX-IV	EX-I	This person possesses extensive relevant experience; has demonstrated experience applying and/or developing highly advanced technologies, principles, theories, and/or concepts; is recognized nationally and internationally as an authority and leader in their specialized field; and is sought after by professional colleagues at leading institutions or industries.

(2) Total Annual Compensation.

- (a) An EWQ employee's aggregate compensation (base pay, incentives, differentials, and awards, etc.) per calendar year may not exceed the annual rate payable for the Vice President's salary.
- (b) Any compensation exceeding the annual rate payable for the Vice President's salary does not carry-over to the next calendar year and will be forfeited.

(3) Locality Pay Increases.

Employees appointed under this authority do not receive locality pay or locality pay increases applicable to other federal employees.

(4) Comparability Increases.

Employees appointed to positions under this authority do not receive comparability increases applicable to other federal employees.

(5) Pay Increases.

- (a) A pay adjustment within the range may be effected with SMRB approval based upon one of the following:
- 1 An extraordinary level of accomplishment as documented by the performance plan. Accomplishments must be related to projects, programs, or tasks that contribute to the Department's strategic mission, requirements and goals.
 - 2 At the discretion of the Appointing Authority, or designee, a significant change in duties or responsibilities may warrant an increase. This also includes market factors or other benchmarks to ensure competitiveness for the work

required. Written documentation outlining the changes must be submitted.

- (b) EWQ employees may receive both a performance-based pay adjustment and a pay increase based upon a significant change in duties or responsibilities and/or market factors in a calendar year.
- (6) Recruitment/Relocation/Retention Incentives.
 - (a) Employees under this authority are eligible for recruitment, relocation, or retention incentives.
 - (b) These incentives are not entitlements and must be used judiciously.
 - (c) Incentives may be approved by the Head of the Departmental Element with Under Secretary concurrence, if applicable and required.
 - (d) OER review of the incentive package is required prior to effecting the action.
 - (e) OER typically processes all incentives.
- (7) Leave Administration.
 - (a) Employees under this authority have been approved by OPM to receive 8 hours of annual leave per bi-weekly pay period upon entrance on duty regardless of the years of federal service. The maximum annual leave carry-over is 240 hours.
- (8) Credit Hours/Compensatory Time.

Employees under this authority are not eligible to earn overtime, credit hours, compensatory time off in lieu of overtime or compensatory time off for travel.

j. Miscellaneous.

(1) Reinstatement Eligibility/Fallback Rights.

Employees from other agencies who voluntarily transfer from the competitive service, SES, or other pay systems to this time-limited temporary excepted service authority are not afforded reinstatement rights to another position within the Department or “fall back rights” to the agency previously assigned prior to the transfer, if applicable.

(2) Employee Status.

- (a) EWQ is an excepted service authority; therefore, this appointment does not confer career-conditional or career tenure status.
- (b) EWQ employees must compete with other applicants in open competition to meet requirements for a federal competitive service position, unless they meet the requirements for reinstatement.

(3) Supervisory Role and Supervisory Reporting Relationships.

- (a) An appointment under this authority may include supervisory and related managerial duties; however, supervisory duties should not typically be more than 25% of the time.
- (b) An EWQ employee must report to an equivalent or higher grade level (e.g. EX/SES/SL/ST).

(4) Trial Period.

Appointees under this authority are not required to serve a trial period. Employees appointed under this authority serve at the pleasure of the appointing official (or designee as authorized by the Secretary of Energy) and may be terminated at any time.

(5) Employee Benefits.

Employees appointed under this authority are entitled to the same basic benefits (e.g., health benefits, life insurance, retirement, and leave accrual) as applicable to other employees of the Department based upon eligibility requirements.

(6) Public Financial Disclosure Report.

- (a) Employees under this authority are required to complete a public financial disclosure statement and receive conflict of interest clearance from the Office of General Counsel (GC) prior to initial appointment and to file a financial disclosure statement thereafter on May 15 of every year and upon termination of a position that requires an employee to file.
- (b) Employees have to file periodic transaction reports as necessary.

(7) Post-Employment Restrictions.

- (a) All Federal employees are subject to the post-employment restrictions set forth in 18 U.S.C. section 207. 18 U.S.C. section 207 is the primary source of post-employment restrictions for Federal employees. In general, this statute prohibits a former employee

from knowingly making, with the intent to influence, any communication to or appearance before an employee of the United States on behalf of any other person (except the United States) in connection with a particular matter involving a specific party in which the employee was personally and substantially involved or that was pending under the employee's official responsibility, and in which the United States is a party or has a direct and substantial interest.

- (b) There are additional post-employment restrictions placed on employees who are considered "senior." A "senior" employee is someone paid at or above 86.5 percent of the rate of basic pay for Level II of the Executive Schedule. For a period of one year after leaving a "senior" position, an individual may not make, with intent to influence, any communication or appearance in connection with any official action before any officer or employee of the agency (or agencies) in which he or she served within the year immediately prior to termination of service as a "senior" employee. This bar ordinarily does not prohibit appearances before or communications with Members of Congress or their staffs.
- (c) The Procurement Integrity Act places additional post-employment restrictions on employees who work in specialized positions on a contract over \$10 million.

(8) Involuntary Separations.

Employees appointed under this authority serve at the pleasure of the appointing official and may be terminated at any time. Total length of service under this authority is 4 years.

(9) Time-Limited Appointments.

- (a) Termination of a time-limited appointment at the expiration of the appointment is not grievable or appealable.
- (b) Termination of a time-limited appointment under this authority prior to the expiration of the appointment is subject to limited appeal rights.

(10) Reduction-In-Force.

Procedures governing reduction-in-force applicable to excepted service employees contained in 5 C.F.R. Part 351 are not applicable to appointments made under this authority.

(11) Appeal Rights – Adverse Action.

Employees under this authority are not considered to be an “employee” for purposes of the rights afforded to federal employees before the Merit Systems Protection Board (MSPB) in subchapter II of chapter 75 of title 5, United States Code.

(12) Grievance Rights.

Employees under this authority are not covered by the locally applicable Administrative or Negotiated Grievance Procedures in DOE O 342.1.

(13) Applicability of Other Departmental Policies.

Unless otherwise described above or in supplemental policy guidance, Departmental policies and procedures will apply to appointments and positions under this authority (e.g. subject to completion of a public financial disclosure report, postemployment restrictions, security etc.).

(14) SMRB and ERB Review.

EWQ delegated approval and concurrence authorities may be referred to the SMRB and/or ERB as deemed necessary by the Director, OER and/or SMRB. The affected Head of Departmental Element will be provided prior notification before sending action to the ERB and/or SMRB.

5. RESPONSIBILITIES.

a. SMRB as delegated by the ERB.

- (1) Manage and assign all EWQ allocations throughout the Department, including NNSA;
- (2) Establish and approve new positions, abolishments, reassignments, and selections into EWQ positions;
- (3) Approve pay setting (e.g., initial, as a result of a reassignment to a position of higher responsibilities, promotions, etc.);
- (4) Approve proposals to grant non-performance based incentive awards, in excess of \$7,500 up to \$10,000;
- (5) Review and approve referred actions by OER; and
- (6) Approve exemptions to the policy, as applicable.

b. Chief Human Capital Officer.

- (1) Provide oversight in the application of the Act; and
- (2) Provide data for reporting purposes to include:

- (a) Ability to attract exceptionally well qualified scientists, engineers, and other critical technical personnel;
 - (b) Total compensation paid to each EWQ each calendar year; and
 - (c) Additional guidance, as applicable, to ensure authority is applied in accordance with the Act.
- c. Director, Office of Human Capital Management.

Approve all dual compensation waivers in accordance with Section 1122 of the National Defense Authorization Act for Fiscal Year 2010, Public Law 111-84 (Pub. L 111-84) and renewals.
- d. Heads of Departmental Elements or Equivalent.
 - (1) Approve all EWQ requests prior to submission to the SMRB;
 - (2) Ensure notification of diverse organizations, if applicable, or appropriate justification is provided;
 - (3) Approve recruitment/relocation/retention incentives;
 - (4) Approve performance-based pay adjustments and awards;
 - (5) Approve non-performance based incentive awards up to \$7,500 and Time Off awards up to 80 hours (maximum allowed in a 12-month period) with OER review;
 - (6) Approve EWQ extensions;
 - (7) Obtain Under Secretary concurrence, if applicable and required; and
 - (8) Obtain OER review as required.
- e. Selecting Officials.
 - (1) Comply with approved guidance;
 - (2) Notify diverse organizations, if applicable, or provide appropriate justification;
 - (3) Certify merit system principles were followed;
 - (4) Certify misuse of his/her position did not occur; and
 - (5) Collaborate with OER in relation to establishing EWQ positions, pay, recruitment, hiring, etc.

f. Human Resources Managers/Business Partners.

- (1) Ensure EWQ actions are submitted and authorized in accordance with approved guidance (e.g. DOE Order 329.2, ERB Charter, etc.);
- (2) Collaborate with OER in relation to establishing EWQ positions, pay, recruitment, hiring, etc.; and
- (3) Collaborate with OER to define diverse organizations to ensure the largest population of potential candidates.

g. OER.

- (1) Provide technical support in application of the Act;
- (2) Monitor use of EWQ authorities;
- (3) Review applicable personnel actions to ensure compliance with law, regulation and DOE policy prior to effecting the personnel action (final authority Director, OER);
- (4) Effect personnel actions for Departmental Elements that OER services;
- (5) Provide advice and technical assistance to Departmental Elements prior to final approval of all personnel actions that are forwarded to the SMRB for consideration;
- (6) Develop Departmental Instructions/Guidance; and
- (7) Collaborate with Human Resources Managers/Business Partners to define diverse organizations to ensure the largest population of potential candidates.

h. Office of General Counsel.

- (1) Provide legal support to ensure compliance with Section 313 of division D of the Consolidated Appropriations Act of 2014 (Public Law 113-76); and
- (2) Approve conflict of interest request and ensure compliance with financial disclosure report and ethics training requirements.

6. REFERENCES.

- a. Section 313 of division D of the Consolidated Appropriations Act of 2014 (Public Law 113-76).
- b. Executive Resources Board Charter dated March 31, 2011, or most current.

- c. DOE M 321.1-1, *Intergovernmental Personnel Act Assignments* dated 8-24-00, or most current.
 - d. DOE O 322.1C, *Pay and Leave Administration and Hours of Duty and Admin Chg. to DOE Pay and Leave Administration and Hours of Duty* dated 1-19-11, or most current.
 - e. DOE O 331.1C, *Employee Performance Management and Recognition Program*, dated 10-15-10, or most current.
 - f. DOE *Handbook on Recruitment and Retention Incentives* dated April 2012 or most current.
 - g. 3 U.S.C § 104, Salary of the Vice President.
 - h. 5 U.S.C. Chapter 23, Merit System Principles.
 - i. 5 U.S.C. Chapter 33. Examination, Selection, and Placement.
 - j. 5 U.S.C. Chapter 43, Performance Appraisal.
 - k. 5 U.S.C. Chapter 45, Incentive Awards.
 - l. 5 U.S.C. Chapter 75, Subchapter II.
 - m. 5 CFR Part 430, Performance Management.
 - n. 5 CFR Part 451, Awards.
 - o. 5 CFR Part 575, Recruitment and Relocation Bonuses, Retention Allowances.
 - p. Supervisory Differentials; and Extended Assignment Incentives.
 - q. *Office of Personnel Management Handbook of Occupational Groups and Families.*
 - r. *Office of Personnel Management Introduction to Position Classification Standards.*
 - s. *Office of Personnel Management Classifier's Handbook.*
7. CONTACT. Questions concerning the Order should be directed to the Office of Executive Resources at 202-586-2195 or 202-586-9558.

BY ORDER OF THE SECRETARY OF ENERGY:



ELIZABETH SHERWOOD-RANDALL
Deputy Secretary